

Message Text

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S/S - MR. LUERS

NEA/IAI:WCLUVERIUS

EB:TENDERS (SUBS)(PARAS 13 AND 14)

AF/RA: MR WALKER

EUR/IBE: MR KELLY

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FM SECSTATE WASHDC

TO WHITE HOUSE

S E C R E T STATE 113401

TOSEC 1186

E.O. 11652:

TAGS:

SUBJECT: YOUR MEETING WITH UN SECRETARY GENERAL WALDHEIM

AT NOON MAY 31, 1974 DEPARTMENT OF STATE

WHITE HOUSE PLEASE PASS TO SAM 86970

1. FOLLOWING IS BRIEFING PAPER FOR YOUR MEETING WITH
WALDHEIM MAY 31.

2. PARTICIPANTS:

US: THE SECRETARY

AMBASSADOR JOHN SCALI

JOSEPH J. SISCO

WILLIAM B. BUFFUM

ALFRED A. ATHERTON

UN: DR. KURT WALDHEIM, SECRETARY GENERAL

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MR. BRIAN URQUHART, ASYG FOR SPECIAL POL. AFFAIRS

3. SETTING. THE SECRETARY GENERAL WILL FOCUS ON THE MIDDLE EAST SITUATION IN LIGHT OF YOUR SUCCESS IN THE ISRAEL - SYRIA DISENGAGEMENT AGREEMENT, THE ESTABLISHMENT OF UNDOF, AND THE SECRETARY GENERAL'S OWN TRIP TO THE AREA. WALDHEIM LEAVES MAY 31 FOR A VISIT TO THE OAU HEADS OF GOVERNMENT CONFERENCE IN MOGADISCIO JUNE 12. ON THE WAY, HE WILL VISIT UNEF AND UNTSO AS WELL AS LEBANON, SYRIA, ISRAEL, JORDAN, EGYPT AND SUDAN. AFTER THE OAU CONFERENCE, HE WILL VISIT UN ENVIRONMENT HEADQUARTERS IN NAIROBI BEFORE RETURNING TO NEW YORK.

4. WALDHEIM AGREED IMMEDIATELY AND UNCONDITIONALLY TO FOLLOW THE SCENARIO YOU PROPOSED FOR SECURITY COUNCIL FOLLOW-UP ACTION IN SETTING UP THE NEW UN DISENGAGEMENT OBSERVER FORCE. HE ALSO READILY AGREED TO APPROPRIATE UN PARTICIPATION AT THE GENEVA SIGNING CEREMONY.

5. WHILE HE WILL CERTAINLY CONCENTRATE ON THE MIDDLE EAST SITUATION, HE MIGHT TOUCH ON SOME OF THE FOLLOWING ISSUES.

6. UNRWA. WALDHEIM MAY TELL YOU THAT COMMISSIONER-GENERAL RENNIE HAS INFORMED THE COUNTRIES IN WHICH UNRWA OPERATES THAT, BECAUSE OF FURTHER INCREASES IN UNRWA'S DEFICIT AND UNLESS EMERGENCY CONTRIBUTIONS ARE MADE WITHIN THE NEXT FEW WEEKS, HE WILL REDUCE BASIC RATIONS ON JULY 1, AND THE LAST THREE CLASSES IN UNRWA SCHOOLS WILL NOT OPEN WHEN THE ACADEMIC YEAR BEGINS ON SEPTEMBER 1. HE MAY URGE THAT WE MAKE AN EMERGENCY CONTRIBUTION. IT IS NOW TOO LATE TO OBTAIN BOTH AUTHORIZATION AND APPROPRIATION, BEFORE THESE DEADLINES, OF THE \$20.5 MILLION SPECIAL CONTRIBUTION TO UNRWA YOU HAVE AUTHORIZED. OUR BEST CHANCE TO GET THESE FUNDS IN TIME NOW IS TO OBTAIN AUTHORIZATION TO TAKE THEM FROM THE EMERGENCY SECURITY ASSISTANCE TO ISRAEL APPROPRIATIONS. THIS WILL REQUIRE ISRAELI ACQUIESCENCE WHICH IT WAS DECIDED NOT TO SEEK WHILE THE DISENGAGEMENT AGREEMENTS WERE UNDER NEGOTIATION.

7. SUGGESTED TALKING POINTS: --WE ARE AWARE OF UNRWA'S DEEPENING FINANCIAL CRISIS AND
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ARE MAKING EVERY EFFORT TO BE ABLE TO MAKE A FIRM PLEDGE OF A SUBSTANTIAL EMERGENCY CONTRIBUTION TO UNRWA BEFORE THE REDUCTIONS MUST BE MADE.

8. PAKISTANI REACTION TO INDIAN NUCLEAR EXPLOSION.
WALDHEIM MAY SEEK YOUR VIEWS ON BHUTTO'S LETTER TO THE SYG AND TO HEADS OF GOVERNMENT OF ALL PERMANENT MEMBERS OF THE SECURITY COUNCIL REGARDING, INTER ALIA, AN UNDERTAKING BY

ALL PERMANENT MEMBERS OF THE SECURITY COUNCIL TO ACT, INDIVIDUALLY OR COLLECTIVELY IN DEFENSE OF STATES EXPOSED TO NUCLEAR THREAT OR BLACKMAIL. ALTHOUGH PAKISTAN'S INTENTIONS REGARDING THE UN ROLE IN THIS MATTER ARE YET UNCLEAR, WE BELIEVE THE SECURITY COUNCIL WOULD ALMOST CERTAINLY BE UNABLE TO AGREE ON NEW ASSURANCES, AND, IN FACT, DEBATE ON THE ISSUE COULD FURTHER WEAKEN THE NPT SYSTEM ALREADY CHALLENGED BY INDIA'S ACTION- WE HAVE GIVEN NO REACTION TO PAKISTAN PENDING YOUR SCHEDULED MEETING WITH FOREIGN MINISTER AZIZ AHMED.

9. SUGGESTED TALKING POINTS: -- WE HAVE RECEIVED PRIME MINISTER BHUTTO'S LETTER TO PRESIDENT NIXON BUT HAVE NOT YET DISCUSSED IT WITH THE PAKISTANI GOVERNMENT;

-- WHILE OUR FINAL VIEWS WILL ENCOMPASS THE MANY FACTORS INVOLVED, WE DOUBT IF SECURITY COUNCIL CONSIDERATION WOULD BE CALLED FOR IN THE ABSENCE OF AGREEMENT BY ALL PERMANENT MEMBERS ON A PROPOSED COURSE OF ACTION.

10. PORTUGAL'S AFRICAN POLICY. IN CONNECTION WITH HIS VISIT TO THE OAU SUMMIT MEETING, WALDHEIM MAY INQUIRE ABOUT US VIEWS ON PORTUGAL'S CHANGED ATTITUDE TOWARD ITS AFRICAN TERRITORIES. PORTUGAL'S PROVISIONAL GOVERNMENT HAS ANNOUNCED ITS ACCEPTANCE OF SELF-DETERMINATION "WITH ALL ITS CONSEQUENCES" AS A MEANS OF SOLVING ITS COLONIAL PROBLEMS. GENERAL SPINOLA, FOREIGN MINISTER SOARES AND OTHER PORTUGUESE LEADERS HAVE ACKNOWLEDGED PUBLICLY THAT INDEPENDENCE IS ONE OF THE POSSIBILITIES. SOARES HAS INITIATED DISCUSSIONS IN LONDON WITH REPRESENTATIVES OF THE INSURGENT MOVEMENT IN PORTUGUESE GUINEA, THE PAIGC, AND HAS SENT OUT FEELERS TO LEADERS OF THE ANGOLAN AND

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MOZAMBICAN MOVEMENTS ON CEASEFIRE DISCUSSIONS FOLLOWED BY ELECTIONS. AMBASSADOR SCOTT IN LISBON HAS INFORMED BOTH GENERAL SPINOLA AND SOARES OF US SYMPATHY AND SUPPORT FOR THE NEW GOVERNMENTS'S AFRICAN POLICIES.

11. SUGGESTED TALKING POINTS: -- WE BELIEVE THE PORTUGUESE GOVERNMENT IS SINCERE IN ITS EFFORTS TO RESOLVE THE QUESTION OF THE STATUS OF ITS AFRICAN TERRITORIES IN A MANNER ACCEPTABLE TO THE INDIGENOUS POPULATIONS.

-- IN VIEW OF PORTUGAL'S CURRENT NEGOTIATIONS WITH THE PAIGC, ITS EFFORTS TO ARRANGE DISCUSSIONS WITH THE ANGOLAN AND MOZAMBICAN LIBERATION MOVEMENTS, AND THE CONTINUOUS AND RAPID EVOLUTION OF THE SITUATION, WE DO NOT BELIEVE IT WOULD BE USEFUL FOR THE US TO INTERVENE. WE BELIEVE THE

PROBLEM TO BE THE RESPONSIBILITY OF PORTUGAL WHICH HAS NOT
ASKED EITHER THE US OR THE UNITED NATIONS FOR HELP.

12. UN FINANCING. WALDHEIM MAY ASK YOU WHETHER YOU HAVE
HAD AN OPPORTUNITY TO DISCUSS UN FINANCES WITH THE SOVIETS.
YOU WILL RECALL THE SECRETARY GENERAL RAISED THIS SUBJECT
WITH YOU ON APRIL 15 AND YOU SAID THAT YOU WOULD BRING
UP THIS MATTER AT YOUR NEXT OPPORTUNITY. WALDHEIM HAD
SUGGESTED THAT AN OPTIMAL SOLUTION TO THE UN'S \$90 MILLION
DEFICIT MIGHT ENCOMPASS A \$30 MILLION CONTRIBUTION FROM
THE SOVIETS, \$30 MILLION FROM THE UNITED STATES (COUNTING
\$15 MILLION IN WRITE-OFFS OF DEBTS OWED THE UNITED STATES

BY THE UNITED NATIONS) AND \$30 MILLION FROM THE REMAIND
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